MODULE 1

INTRODUCING THE TOWNSHIP RENEWAL CHALLENGE

FOCUS OF THE MODULE

Township renewal challenges and developmental outcomes covered in this module:

- Historical origins of townships and the inherited physical and social legacies
- The current situation in South African townships
- Relevant international practice adopted for similar township renewal challenges
- Township development within current government policy
- Broad developmental outcomes for township renewal

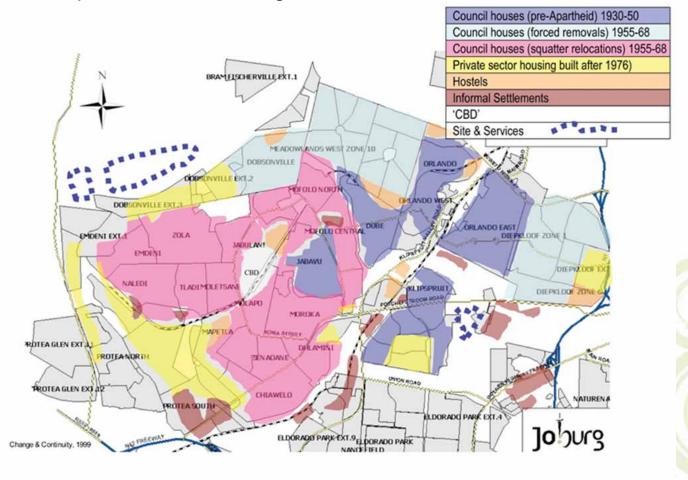
HISTORICAL ORIGINS

Colonial planning

- Deliberate spatial segregation of three classes of people
- Enforced racial separation through Group Areas Act of 1950
- Most large townships built after 1950 by the apartheid government
- Common features of townships:
 - peripheral location
 - single access points
 - buffer zones
 - residential dormitories for workers
 - lack of connection to urban expansion and new economic nodes
- Oldest existing township is New Brighton in Port Elizabeth, built in 1902-03

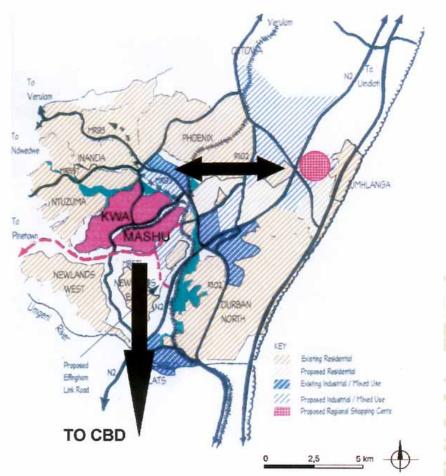
Apartheid townships

Township establishment and growth, Soweto



New patterns

Townships designed for exclusion and control



INK and Umhlanga Ridge in the north of eThekwini

Internal structure of townships

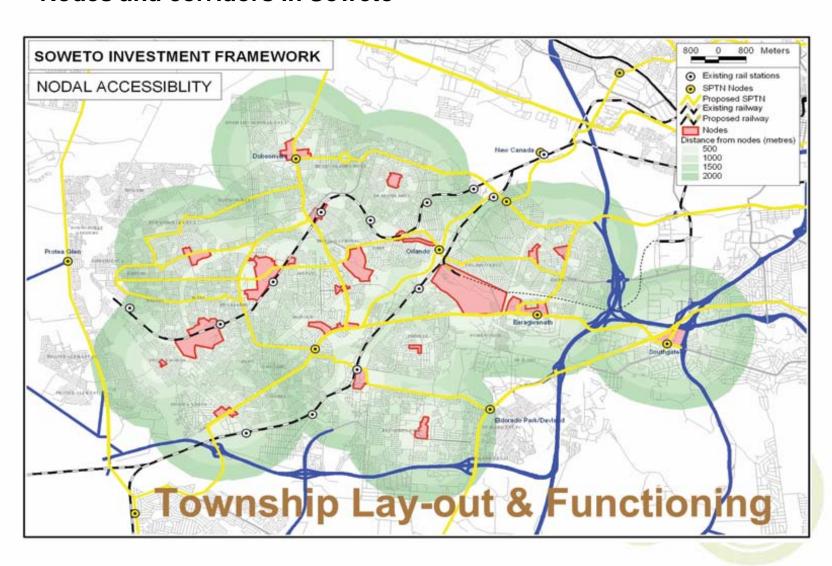
- Based on international planning models:
 - American "Neighbourhood Unit"
 - British 'New Town'
- Large town centres and generous sub-centres planned to accommodate commercial and public facilities
- Large vacant areas with mainly free-standing houses resulted in low densities and long travelling distances

Township layout and functioning

Masterplan of KwaMashu, 1957



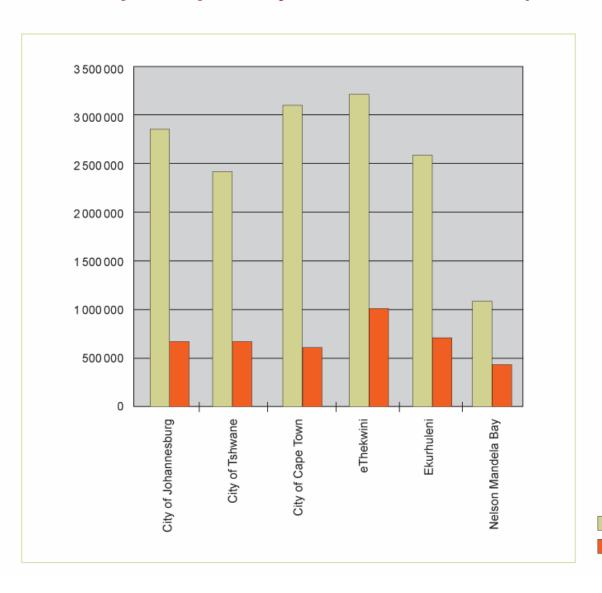
Nodes and corridors in Soweto



THE CURRENT SITUATION

- Over 40% of South Africa's urban population live in townships alone
- About 20% live in informal settlements and low-income housing estates
- A quarter (24.35% or about 11.6 million) live in the 76 largest townships
- Townships are likely to be home to the highest concentrations of poverty.

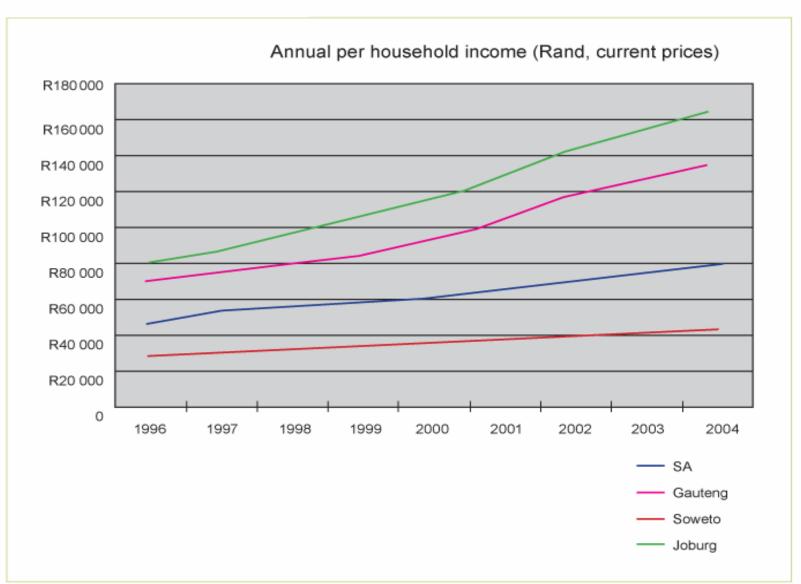
People in poverty in selected cities (metros)



Population (2005)

Number of people in poverty (2005)

Household incomes



INTERNATIONAL EXPERIENCE IN ADDRESSING EXCLUSION AREAS

- Forces of exclusion are addressed by promoting social, economic, spatial and psychological integration
- Focus on inclusion via targeted area-based initiatives:
 - area-oriented institutional mechanisms
 - multi-sector
 - 'joined-up' mechanisms (partnerships)
- Outcomes are defined in two categories:
 - 'for place' outcomes
 - 'for people' outcomes
- Hybrids of the two outcomes are frequently adopted

TOWNSHIP DEVELOPMENT POLICY

Policy and strategy context

No single urban renewal policy in SA

Urban Development Framework (1997):

- Integrate the cities
- Improve housing and infrastructure
- Promote urban economic development
- Create institutions for delivery

National Spatial Development Perspective (2003 and 2006):

- Fixed investment for places of economic growth and/or potential
- For areas of low development potential and high levels of poverty, primarily 'for people' outcomes:
 - ensure basic services
 - provide social transfers
 - develop human resources
 - develop labour market intelligence
- Future settlement and economic development opportunities to be channelled into activity corridors and nodes adjoining or linked to main growth centres

Government strategy - informal economy focus

Government's *Towards a Ten Year Review* (2003) highlights the following areas of concern:

- South Africa is polarised into two separate economies:
 - formal: advanced, skilled labour, globally competitive
 - informal: marginalised, lacks skills
- The vast majority of the population is still 'locked-in' to the informal economy

Township renewal programmes focusing on exclusion areas can help to overcome this dichotomy

Township renewal programmes

- Special Integrated Presidential Projects, e.g. Katorus Cato Manor
- Urban Renewal Programme
- Integrated Sustainable Rural Development Programmes
- Neighbourhood Development Partnership Programme

TOWNSHIP RENEWAL OUTCOMES

'For place' outcomes

Three interconnected strategic themes:

- Activating the township economy
 - retail and service sector markets
 - residential markets
- Physical structuring inadequacies inhibit economic and social performance
- Improved regulation, maintenance and operations

'For people' outcomes

The challenges are:

- High levels of crime
- High rates of drug and alcohol abuse and risky sexual behaviour
- Low high school achievement levels
- Low vocational and life skills, and lack of information about the labour market
- High levels of gangsterism and weak community support structures
- Low levels of self esteem and widespread stigmatisation

Key outcomes for township regeneration

PHYSICAL	MARKETS/ECONOMIC	URBAN MANAGEMENT	SOCIAL
Reduced transport costs and times for commuters	Improved competitive position of workers and work seekers in regional labour	Vibrant, safe, regulated, well-managed and maintained public and	Enhanced access to a range of regional social opportunities
Greater access to regional opportunities Reduced physical segregation / isolation from adjacent city/town	markets Better performance and competitiveness of township businesses Optimal performance of	private environments Increased end- user/community involvement in urban management	Elimination or co-option of gangsterism and the other exploitative structures Increased number, range, capacity and connectivity of
Increased access to facilities, goods and services in the township	township residential property markets Improved performance of	Higher equity standards in township services and public facilities	Reduced outmigration of human capacity and role
Enhanced intra township mobility and accessibility Improved use of existing capital/ infrastructure assets	retail and services market to benefit residents	Higher rates of social and economic returns from investment in township public infrastructure	models Greater capacity of adults and those in positions of authority to act effectively
		The quality of residential accommodation is improved	against risky and anti social behaviour

THIS COURSE

- Field visit and World Café exercise start to understand the strategic outcomes that should be the focus of township development
- Module 2: Unlocking township markets
- Module 3: Restructuring the township physical environment
- Module 4: Packaging township development projects
- Module 5: Improving urban management in townships