



#### **SYSTEMS OF CITIES:**

Harnessing Urbanization for Growth & Poverty Alleviation

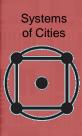
The World Bank Urban and Local Government Strategy 2010

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Finance, Economics & Urban Development Department, The World Bank

Cities Alliance Annual Meetings, Mumbai January 19, 2010









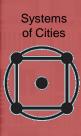




### **Key Developments Shaping the Urban Agenda**

- Rapid urban population growth.
  - For the first time in human history, the world's urban population has surpassed its rural population
  - 90% of global urban growth will take place in the developing world in the next 2 decades
  - 2 billion new urban residents expected in the next 20 years
- Poverty is urbanizing.
- Secondary cities. (below 1 million) with least capacity are growing the fastest
- Slum populations are expanding. Over 1 billion today
   -- due to inadequate supply of land and housing and poor access to services
- Climate Change Agenda. Nearly 70% of energy consumption and over 70% of Greenhouse Gas emissions is attributable to cities









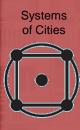




### **Key Messages from the New Urban Strategy**

- New Strategy captures paradigm shift in the Bank's thinking about urbanization
- Informed by economic research Growth Commission Report (2008), World Development Report 2009 – Reshaping Economic Geography
- Old Paradigm: Urbanization is too rapid and primary cities are too large – Rural poverty is primary focus.
- New Paradigm: Urbanization is inevitable. More than this, it is essential to drive economic growth and reduce poverty
- Urban Agenda: Need to be proactive in planning for urbanization rather than only reacting to negative consequences.





#### **Cities & Economic Growth**





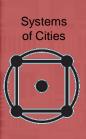
- Across the landscape of a country, cities provide the *economic density* that attracts investment, creates jobs, and drives growth



In *India*, with economic liberalization in the early 1990s, greater concentration of industry in *20 port cities and other metro areas* accounted for some *60 percent* of private manufacturing investment







# Why is urbanization important for national development?



### WDR 2009 - Reshaping Economic Geography has shown that ...



No country has achieved advanced levels of development without urbanizing

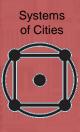


 Investment attraction and job creation: Firms seek to locate in places with access to markets, good infrastructure services and connectivity



- Large, primary cities serve as gateways to the international economy
- Density achieves greater efficiency in service delivery lower cost per capita









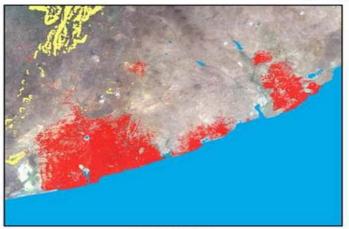




### The Challenge of Urban Land Management

- Urban land area tripled over the decade of the 1990s according to World Bank study of 120 cities, such as in Accra, Ghana
- Densities in most cities surveyed were declining
- This will increase the cost of delivering infrastructure services

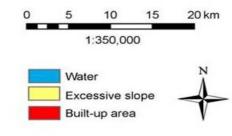
Accra, Ghana





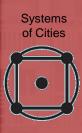
T<sub>1</sub>: 6-Mar-85

T<sub>2</sub>: 4-Feb-00



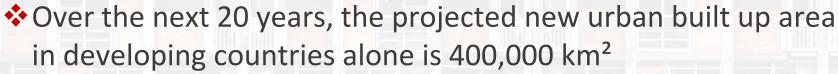
Measure	T <sub>1</sub>	T <sub>2</sub>	% Change
Built-Up Area (sq km)	133.35	344.26	6.56%
Average Density (persons / sq km)	14,120.39	8,102.64	-3.66%
Built-Up Area per Person (sq m)	70.82	123.42	3.79%
Average Slope of Built-Up Area (%)	3.11	3.11	0.01%
Maximum Slope of Built-Up Area (%)	12.28	12.28	0.00%
The Buildable Perimeter (%)	0.71	0.73	0.15%
The Contiguity Index	0.69	0.80	1.01%
The Compactness Index	0.68	0.61	-0.75%
Per Capita Gross Domestic Product	\$1,325.50	\$1,836.23	2.21%





# Sustainable Cities – Our Way of Tackling the Climate Change Agenda







❖ This equals the total urban built up area of the 'entire world' as of the year 2001 – we are building a 'whole new world!'



4 Earths (Ecological Footprint) required if developing country cities urbanize following the models of developed country cities



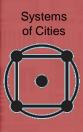
















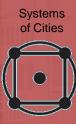




### **Proactive Planning for Urbanization Matters**

- Developing country cities should aim for density by design not by default
- Some cities have constrained natural growth of cities by setting minimum plot size too high and floor area ratios well-below market demand --
- This contributed to sprawl and shortages of land and housing supply
- ...which drove up prices and increased informality
- These cities have not grown vertically but have in effect made poverty "illegal"













### The World Bank @ Work **Urban Engagement Expanding**

Dedicated urban lending unit established in 1972

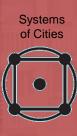
Between 1972-2008, roughly \$37 billion lent for urban projects

Urban Portfolio Performance is above Bank average--greater than 80% satisfactory

Major upsurge in urban lending over last 5 years. 5-year average annual lending close to \$1 billion in nominal terms for the last twenty years, while declining in the late 90s and increasing recently under the Infrastructure Action Plan

From FY2006 to FY2008, total number of urban sector projects nearly doubled from 22 to 38





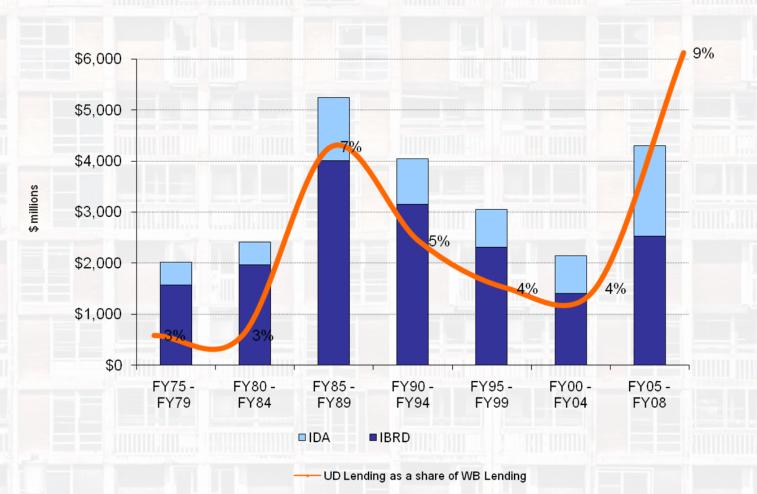
# The World Bank @ Work (Historic Trends) Urban Engagement Expanding



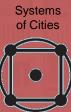




















### Reshaping the Urban Agenda – A New Image Drawn from an Age-Old Cultural Concept

- Since the very beginning of human settlement activity, humankind
  has been fascinated by the potential benefits of human convergence
   what we call "agglomeration" in the form of the city
- Over time, this fascination has evolved across continents and cultures, captured in the interlocking symbol of the Square & Circle images depicted below – the iconic symbol of the "Ideal City".
- Here the square is a metaphor for the house and the circle is the universe surrounding it.
- How can this iconic image, spanning multiple cultures and continents, help shape the way we think about cities today?

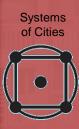


















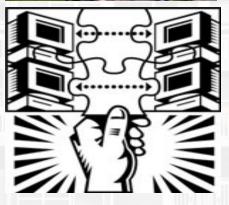


### **Thinking About Cities As Systems & Systems of Cities**

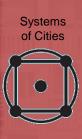
- Systems are complex
- Often considered too "mechanistic" as a framework to think about cities
- Still, we find the concept compelling when we consider how systems help us define inter-relationships of different parts to a larger whole
- Our solar system, an eco-system, a transport system, a computer system each provide a window to view aspects of a System of Cities
- Addressing climate change, improving mobility, increasing service efficiency all point to the need for more integrated approaches to urban development









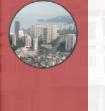


## Systems of Cities: Economies specialize across settlements and complement each other









Large
Primate or
Mega-cities
with
post-industrial
economies

Facilitates
<u>Urbanization</u>
<u>Economies</u> from
diversity that
fosters innovation

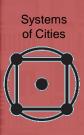
Facilitates
Localization
Economies
from inputsharing and
close
competition
within industry

Secondary Cities with industrial economies



Facilitates <u>Internal</u> <u>Scale Economies</u>





# The City System: A Five Part Analysis Using the Ideal City Symbol to Shape the Agenda









Making pro-poor policies a city priority Trade-offs between Equity & Efficiency

Supporting city economies

Trade-offs between Global Public Goods & Vulnerability of the Poor

Focusing on the core elements of the city system

Local Government
Management, Finance & Governance

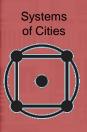
Trade-offs between Market Responses & Market Failure

Promoting a safe and sustainable urban environment

Trade-offs between urban growth/land consumption & sustainability

Encouraging progressive land and housing markets





## The New Urban Agenda -World Bank assistance across 5 domains





#### City Management, Finance, and Governance

- Wholesaling finance to expanding secondary cities
- Updating and clarifying legal/regulatory frameworks
- Supporting demand-side governance
- Global City Indicators Program

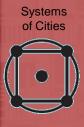




#### **Urban Poverty and Slum Upgrading**

- Scaling up urban poverty interventions to the national level
- Putting the poor on the map. Using GIS technologies and street addressing to target services to the poor
- Launching the Vulnerability Assessment





# Refining Our Five Business Lines – What we will expand or do differently





### **Urban Land & Housing Markets**

- Continuing support for mortgage finance
- But also focusing on housing for the poor incremental housing improvements, rental market development
- And strengthening public land management and land administration

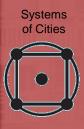




#### **Cities & Economic Growth**

- Financing city economic infrastructure to improve access to markets and connectivity
- Leveraging cultural heritage assets and national resource endowments to stimulate economic growth in cities
- Supporting cities in post-industrial transitions through urban and brownfield redevelopment





# Refining Our Five Business Lines -- What we will expand or do differently





### Urban Environment, Climate Change & Natural Disaster Management

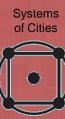
- Introducing innovations that reduce carbon emissions and support climate change adaptation
- Attracting carbon financing
- Financing new technologies and investments that generate green energy and reduce energy consumption, while saving costs to cities
- Taking holistic approaches -- ECO<sup>2</sup> Cities Initiative









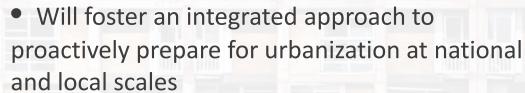






#### Urbanization Review







 Use spatial analysis to analyze market failures, enhance connectivity & prioritize investments

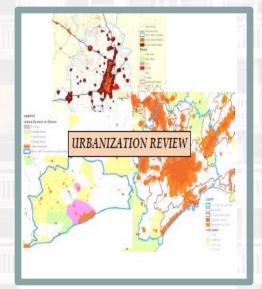


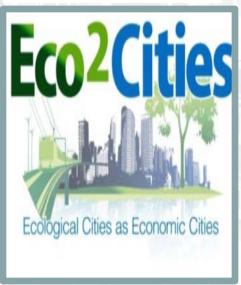
 Help target remedial and social interventions to enhance livability where economic activities are concentrated



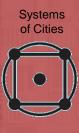
#### • ECO<sup>2</sup> Cities – Ecological Cities as Economic Cities

- Promote holistic & more sustainable approach to urban development
- Help cities avoid lock-in effect of capital stock investments that generate emissions & higher costs for residents and businesses
- Balance short-term capital investment costs with life-cycle cost considerations

















### **Knowledge Management & Partnerships**

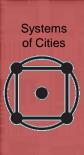
#### Knowledge Brokerage:

- Adopting a "wholesaling" approach to knowledge management
- New Scholar in Resident Program will help expand network with universities and think tanks
- Documenting good practice

#### Partnerships:

- Cities Alliance, UCLG, UNHabitat, UNEP, OECD
- Bilateral donor partnerships
- Regional Knowledge Hubs: Singapore, Amman













### **THANK YOU!**

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